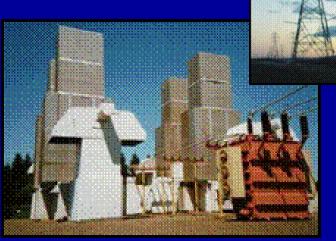
# The Power Plant Siting Board

A One-Year Review



## History

#### 2001

Boom in applications to construct new generating facilities

- Predominantly independent power producers, or IPPs, not regulated by the PSC (merchant plants)
  - Dynegy, Enron, etc.)
- Mostly gas-fired peaking plants
- 25-30 facilities proposed

June 19 - Gov. Patton imposes moratorium

## History

#### 2002

Moratorium extended for additional 6 months

SB 257 introduced, adopted by Kentucky General Assembly

April 24, 2002 - SB 257 signed by Gov. Patton, takes effect immediately

Moratorium lifted

# Who Is Covered by the Siting Bill?

- Only merchant plants NOT regulated facilities
- Any facility that had been affected by the moratorium on new power plant applications
- Plants with DEP permits, but not under construction, are subject to siting review
- All new projects
- Projects of less than 10 MW excluded

## Key Elements of the Siting Bill

#### Local participation

- Local representation on board
- Local public hearing
- Planning and zoning compliance

#### Site review

- Noise, visual, other impacts
- Economic impacts

Impact on electric transmission grid

## Establishing the Siting Board

#### PSC staff serve as staff to the board

- Drafted regulations
- Established consultant selection process
- Selected consultants

## Siting Board Membership

#### Ex officio members

- PSC commissioners
- Secretary of Kentucky Natural Resources & Environmental Protection Cabinet
- Secretary of Kentucky Cabinet for Economic Development

#### Ad hoc members

- Local government representative
- Local citizen representative

## Regulations: Notice of Intent

- At least 30 days before application
- Allows governor/local government time to appoint ad hoc members
- Gives PSC time to select consultant to review site assessment report, other consultants as needed

## Regulations: Application

- Evidence of public notice
- Local zoning & noise control compliance
- Public involvement report
- Electric transmission grid analysis
- Economic analysis
- Disclosure of past violations
- Site assessment report

## Regulations: Application Fee

## Siting board is self-funded through application fees

#### Generating facilities:

- \$1,000 per megaWatt
- \$40,000 minimum/\$200,000 maximum
- May be increased to meet processing costs

#### Transmission facilities:

- \$50 per kV-mile
- \$10,000 minimum/\$200,000 maximum

## Regulations: Hearings

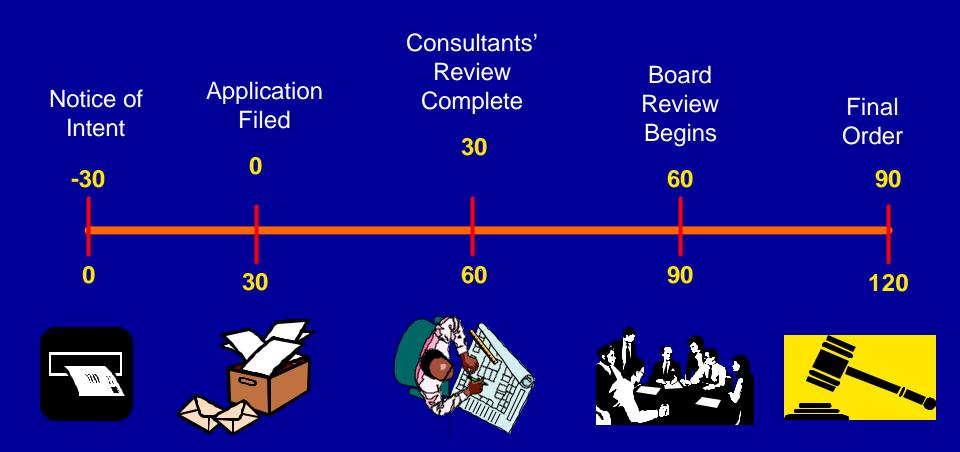
#### Evidentiary hearing

- On motion of board or party to case within 30 days of completed filing
- Held at PSC or local site
- Testimony under oath

#### Local public hearing

- At request of at least 3 interested parties or one local govt. entity – city, county, P&Z authority
- Must be requested within 30 days of completed filing
- 20 days notice required
- Held within 60 days of filing
- Informal format

## **Timeline**



#### The First Year

#### Five notices of intent received

- Kentucky Mountain Power Knott County
- Thoroughbred (Peabody) Muhlenberg County,
- Estill County Energy Partners (Calla Energy)
- Kentucky Pioneer Energy Clark County
- Westlake Energy Marshall County

### Two completed applications

- Kentucky Mountain Power
- Kentucky Pioneer Energy

### The First Year - Trends

#### Interest in new plants has diminished

- Many proposed projects have been scrapped
- Economy is stagnant
- Limited capital for any new generation, but especially for IPPs

#### Focus has shifted

- Away from gas to coal
- Away from peaking to baseload
- 4 of 5 NOIs, and both applications, are for coal-using baseload plants
- High cost of gas may be a factor

## Kentucky Mountain Power

Site: southwest Knott County, near Hazard

Fuel: coal and waste coal (gob)

Capacity: 520 MW

#### Timeline:

- Notice filed April 30, 2002
- Application complete June 13, 2002
- Formal hearing August 7, 2002
- Certificate granted September 5, 2002

#### **Current status:**

- Under appeal in Knott Circuit Court
- Applicant working to reach settlement with intervenor

## Kentucky Pioneer Energy

Site: Clark County, near Trapp

Fuel: synthetic gas from coal and refuse-derived

fuel (RDF)

Capacity: 540 MW

Timeline:

- Notice filed August 23, 2002
- Application complete December 19, 2002
- Local public hearing March 4, 2003
- Formal hearing March 6, 2003
- Certificate denied April 16, 2003

Current status: Siting Board has granted KPE's request to present new evidence with regard to compliance with local planning and zoning regulations

- procedural schedule being established

## Thoroughbred Energy

Site: Muhlenberg County, near Central City

Fuel: coal

Capacity: 1500 MW

Timeline:

Notice filed - April 30, 2002

Current status: Company has indicated that no application will be filed until it has resolved outstanding issues, including legal challenges, related to air quality permit granted by Kentucky Department of Environmental Protection

## **Estill County Energy Partners**

Site: Estill County, near Irvine

Fuel: waste coal

Capacity: not specified

Timeline:

Notice filed - May 16, 2002

Current status: Company has indicated it expects to file application later this year

## Westlake Energy

Site: Calvert City, Marshall County

Fuel: natural gas

Capacity: 520 MW

Timeline:

Notice filed - May 21, 2002

**Current status: Unknown** 

## Other Projects

#### Cash Creek plant, Henderson County

- 1000 MW coal-fired baseload facility
- recently received local planning and zoning approval
- have said publicly that will not apply to Siting Board until other approvals are received

#### What We Have Learned

## Merchant power boom has not materialized

- Southeast has excess generating capacity as much as 40% (recent WS Journal article)
- Regulated utilities are developing their own new generating facilities - both peak and baseload
- Financing is difficult, especially for IPPs

#### What We Have Learned

#### IPP industry in Kentucky has shifted focus

- Fuel from gas to coal
- Capacity from peaking to baseload
- Several factors driving shift
  - Regulated utilities building peaking capacity
  - Rising gas prices
  - Abundance and price of Kentucky coal and coal-related fuels such as gob

#### What We Have Learned

- Legislation needs some revision to address procedural issues
- Specific statutory authority for Notice of Intent
- Clarification of administrative appeal process
- Explicit authority to enforce terms and conditions upon which certificates are granted
- Legislation making needed changes (SB 147) was approved by Kentucky Senate during 2003 General Assembly



## Questions/ Comments